

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION



JEANNE A. JARRETT, CPA  
Director

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# Unfunded Federal Mandate Annual Report

*Prepared by the Oversight Division*

*Jeanne Jarrett, CPA, CGFM, Director*

*Report Team:*

*Wayne Blair, Team Leader, Ronda Stegmann, Kelly Maddox, Jill Talken*

*December, 1998*

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# COMMITTEE ON LEGISLATIVE RESEARCH

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## OVERSIGHT SUBCOMMITTEE

THE COMMITTEE ON LEGISLATIVE RESEARCH, Oversight Division, is an agency of the Missouri General Assembly as established in Chapter 23 of the Revised Statutes of Missouri. The programs and activities of the State of Missouri cost approximately \$15 billion annually. Each year the General Assembly enacts laws which add to, delete or change these programs. To meet the demands for more responsive and cost effective state government, legislators need to receive information regarding the status of the programs which they have created and the expenditure of funds which they have authorized. The work of the Oversight Division provides the General Assembly with a means to evaluate state agencies and state programs.

THE OVERSIGHT DIVISION conducts its reviews in accordance with government auditing standards set forth by the U.S. General Accounting Office. These standards pertain to professional qualifications of staff, the quality of work performed and the characteristics of professional and useful reports.

THE COMMITTEE ON LEGISLATIVE RESEARCH is a permanent joint committee of the Missouri General Assembly comprised of the chairman of the Senate Appropriations Committee and nine other members of the Senate and the chairman of the House Budget Committee and nine other members of the House of Representatives. The Senate members are appointed by the President Pro Tem of the Senate and the House members are appointed by the Speaker of the House of Representatives. No more than six members from the House and six members from the Senate may be of the same political party.

PROJECTS ARE ASSIGNED to the Oversight Division pursuant to a duly adopted concurrent resolution of the General Assembly or pursuant to a resolution adopted by the Committee on Legislative Research. Legislators or committees may make their requests for program or management reviews through the Chairman of the Committee on Legislative Research or any other member of the Committee.

### COMMITTEE ON LEGISLATIVE RESEARCH

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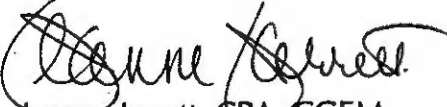
COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

February, 1999

The Oversight Division is pleased to present the fifth annual report on unfunded federal mandates as required by 33.831, RSMo. This report is a compilation of information regarding the estimated cost to state and local governments of implementing federal laws or regulations in the absence of federal funding during state fiscal year 1998. The information has not been audited by us, and accordingly we do not express an opinion on it.

The report contains a listing of federal mandates with brief descriptions, cost estimates by mandate and by state agency or local government entity and a trend analysis. Total state costs reported for fiscal year 1998 were \$269,487,893. It should be noted that not all local governments contacted responded and therefore Oversight has not made any projections regarding total cost to local governments. A section describing the Legislature's actions in response to federal mandates during 1998 is included for informational purposes.

We hope this report will be helpful to Missouri's members of Congress, the members of the General Assembly, the state's elected officials and local elected officials. We encourage you to contact our office if you have any questions regarding its content.

  
Jeanne Jarrett, CPA, CGFM  
Director



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## EXECUTIVE SUMMARY

The Director of the Oversight Division of the Committee on Legislative Research is designated the Federal Mandate Auditor pursuant to Section 33.829 RSMo. State law requires the Federal Mandate Auditor to prepare an annual report of the costs of unfunded federal mandates in the State of Missouri at both the state and local levels.

Oversight Division staff surveyed all state departments as well as all counties and select cities in the state. Surveys requested historical cost estimates for a four-year period in order that a trend analysis could be presented as required by law. Responses were received from all state departments, but a considerable number of local governments did not respond. The local cost figures included in the report are based only on the responses received, as the Division determined that any type of statewide projection of the responding local governments would not be practical due to the varying responses received relating to the same mandates. Consequently, it should be emphasized that the cost figures are considered to be estimates based on the best information available at the present time.

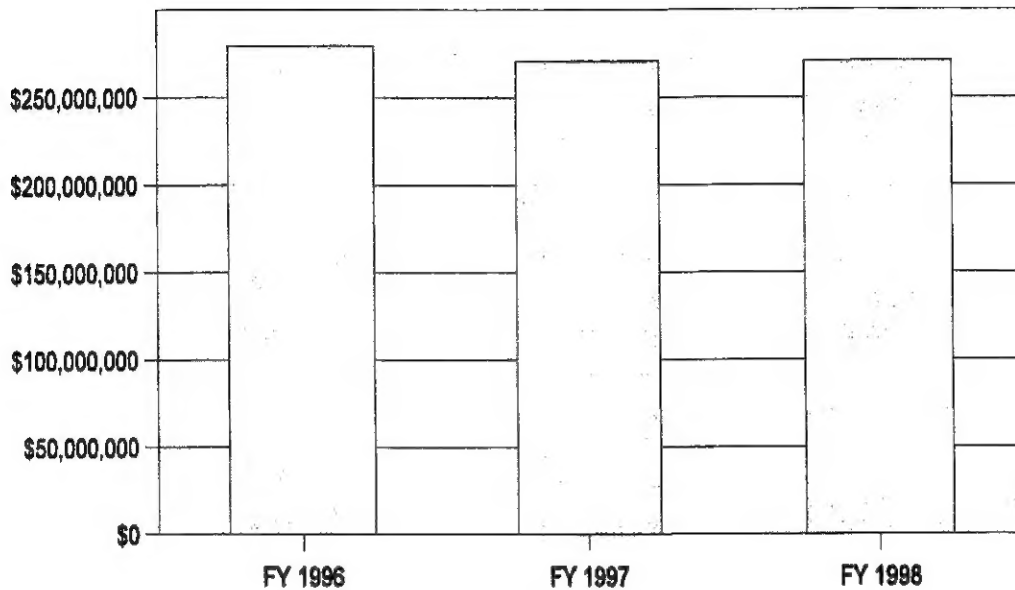
All known unfunded federal mandates having fiscal impact on state and local governments in Missouri are briefly described and cost estimates are provided.

The detailed cost figures included in the report reveal the following total cost estimates for the state for all unfunded federal mandates:

FY 1996	FY 1997	FY 1998
\$279,535,916	\$270,707,704	\$269,487,893

# UNFUNDED FEDERAL MANDATES

Total State Costs by Year



In response to certain federal legislation the Missouri General Assembly also enacted certain state legislation during the 89th General Assembly Second Regular Session (1998). A summary of such state legislation is provided in the annual report as well.



## Introduction

During the 87th General Assembly Second Regular Session the Federal Mandate Auditor Act was passed, assigning the position of Federal Mandate Auditor to the Director of the Oversight Division of the Committee on Legislative Research. The act requires the federal mandate auditor to make an inventory of all unfunded federal mandates on the state and local governments in the state, as well as to make a calculation of the cost of such federal mandates to the various levels of government. Specifically, the act requires a summary of the cost of unfunded federal mandates to the state with detail by program and agency, a summary of the cost of unfunded federal mandates on local governments with as much detail provided as is available, and a historical analysis presenting trends in unfunded federal mandates for state and local governments.

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## Methodology

Subsequent to the passage of the Federal Mandate Auditor Act, the Oversight Division began the process of compiling the necessary information for preparation of the annual report. The Division surveyed all state departments, all 114 counties in Missouri, and cities with populations greater than 5,000. In requesting the required information from the various governments affected, the Division provided the governments a listing of those mandates it determined were likely to have financially affected the various levels of government. For example, the Division determined that ten different mandates were the most likely to have major effects on local governments, and requested the local governments surveyed to respond in regards to those specific mandates only. State departments were also asked to include all mandates which agency personnel identified as having financial impact on the agency. The Division obtained the federal mandates provided to the governments from the Mandate Watch List published by the National Conference of State Legislatures.

The accompanying information is based only on responses received, and includes all state departments surveyed, 86 counties and 60 cities. The Division determined that the information provided by the county and city respondents could not reasonably be projected to all counties and cities in the state, and therefore used only the actual amounts provided by the respondents to determine local government cost.

The federal mandate costs include the costs of voluntary participation in certain programs in which the federal government does not require participation. However, once the state participates, certain federal requirements must be met. Also included in this report are costs for programs in which the federal government requires participation.

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## Acknowledgments

The Oversight Division wishes to express its appreciation to the following state agencies, counties and cities for their time and assistance in the preparation of this report:

State agencies and offices:

Office of Administration  
Attorney General  
Coordinating Board for Higher Education  
Department of Agriculture  
Department of Conservation  
Department of Corrections  
Department of Economic Development  
Department of Elementary and Secondary Education  
Department of Health  
Department of Transportation  
Department of Insurance  
Department of Labor and Industrial Relations  
Department of Mental Health  
Department of Natural Resources  
Department of Public Safety  
Department of Revenue  
Department of Social Services  
Highway and Transportation Employees' & Highway  
Patrol Retirement System  
Missouri Adjutant General  
Missouri Consolidated Health Care Plan  
Missouri Environmental Improvement and Energy Resources Authority  
Missouri Ethics Commission  
Missouri Gaming Commission  
Missouri Local Government Employees Retirement System  
Missouri Lottery Commission  
Missouri Office of Prosecution Services  
Missouri State Courts Administrator

Missouri State Employees Retirement System  
Missouri State Public Defender system  
Missouri State Tax Commission  
Missouri Veterans Commission  
Secretary of State  
State Auditor  
State Treasurer

Counties:

Andrew, Atchison, Audrain, Barry, Bates, Benton, Bollinger, Boone, Buchanan, Butler, Caldwell, Callaway, Cape Girardeau, Carroll, Carter, Cass, Cedar, Chariton, Christian, Clark, Cole, Cooper, Crawford, Dade, Dallas, Daviess, DeKalb, Dent, Douglas, Dunklin, Franklin, Gasconade, Grundy, Harrison, Henry, Hickory, Howard, Iron, Knox, Jefferson, Laclede, Lawrence, Lewis, Lincoln, Linn, Livingston, McDonald, Macon, Maries, Marion, Miller, Mississippi, Moniteau, Monroe, Morgan, Newton, Nodaway, Oregon, Ozark, Pettis, Pike, Platte, Polk, Pulaski, Randolph, Ray, Reynolds, Ripley, Saline, Schuyler, Scott, Scotland, Shelby, St. Charles, St. Clair, St. Francois, St. Louis County, Ste. Genevieve, Taney, Texas, Vernon, Washington, Wayne, Webster, Worth, Wright

Cities:

Arnold, Ballwin, Black Jack, Blue Springs, Breckenridge Hills, Brentwood, Bolivar, Cape Girardeau, Carthage, Chesterfield, Chillicothe, Columbia, Crestwood, Creve Coeur, De Soto, Dexter, Ellisville, Ferguson, Festus, Fulton, Gladstone, Glendale, Grandview, Hannibal, Harrisonville, Independence, Jackson, Kansas City, Kirkwood, Ladue, Lake Saint Louis, Lee's Summit, Liberty, Macon, Malden, Marshall, Mexico, Neosho, Nevada, O'Fallon, Olivette, Poplar Bluff, Raytown, Republic, Richmond Heights, Rock Hill, Rolla, St. Ann, St. Charles, St. Joseph, City of St. Louis, Sedalia, Sikeston, Springfield, Town & Country, Union, University City, Warrensburg, Washington, West Plains

The primary source for descriptions for the federal mandates was the Mandate Catalog published by the National Conference of State Legislatures.

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## Description of Federal Mandates and Detailed Costs by Mandate

### A. HUMAN SERVICES

**Family & Medical Leave Act of 1993:** This act requires employers having over 50 employees to provide up to 12 weeks of unpaid, job-protected leave per year (with health insurance) for the birth or adoption of a child or the serious illness of the employee or immediate family member.

**Americans With Disabilities Act of 1990:** This act specifies that no qualified individuals with disabilities may be discriminated against by a public entity (state and local governments). It sets standards for handicapped accessibility, program access, and employment of the disabled.

**Omnibus Budget Reconciliation Acts (OBRA) of 1987 through 1990:** These acts establish the Federal Nursing Home Reform Act which increases required nursing facility services, and increases state requirements for Medicaid coverage for eligible recipients, including reimbursements to obstetric and pediatric care providers for recipients, coverage of early screening, diagnostic and treatment services, and expansion of coverage to specific groups of children and Qualified Medicare Beneficiaries (QMB's).

**Consolidated Omnibus Budget Reconciliation Act (COBRA):** This act allows insured to continue certain health insurance coverage even after the insured leaves the job which provided the coverage.

**Food Stamp Act of 1977:** This act prohibits states from participating in food stamp programs if state or local sales taxes are collected on food purchased with food stamps.

**Medicaid Catastrophic Coverage Act:** This act requires states to reimburse Medicare cost-sharing expenses for many elderly poor not already covered by Medicaid and provides greater protection of income and assets of spouses of Medicaid recipients in nursing homes.

**Family Support Act of 1988:** This act requires a mandatory extension of Medicaid services for 12 months to families in the Aid to Families with Dependent Children program (AFDC) that become ineligible for Medicaid due to an increase in employment income, and requires Medicaid coverage to be continued for two-parent families when one parent is unemployed. It also includes a provision that requires employers of individuals who are ordered to pay child support to withhold the amount automatically from their paychecks.

**National School Lunch Act of 1966:** This act limits school lunch program assistance to states in which the amount of state revenues appropriated or used specifically for the program is at least equal to 30% of the federal funds available to the state in the 1980-81 school year.

**Child Support Enforcement Act (Title IV-D) of 1992:** This act requires states to submit a plan for spousal and child support enforcement in order to qualify for federal assistance.

**Nursing Home Reform Act:** See (OBRA) Omnibus Budget Reconciliation Act.

**Consolidated Plan - Homeless Study:** This is a HUD requirement for communities that receive certain funds.

**U.S. Housing Act (1937) Section 8:** Family self sufficiency program.

**National Manufactured Housing Construction Safety Standards Act of 1974:** The mission of the Manufactured Housing Department, within the Public Service Commission, is to ensure that the statutory responsibilities of the Commission as contained in chapter 700 RSMo and the terms of the Commission's cooperative agreement with the Federal Department of Housing and Urban Development (HUD) are responsibly and efficiently met.

This mission is accomplished by Department staff performing sufficient inspections of manufacturing and dealer premises and manufactured homes, recreational vehicles and modular units to insure that the provisions of the code are being complied with. In addition, Department staff will insure that all consumer complaints received on manufactured homes sited in Missouri are handled according to the federal Manufactured Home Procedural and Enforcement Regulations.

Mandate	FY 1996	FY 1997	FY 1998	Totals
Family & Medical Leave Act*	21,334	19,228	28,713	69,275
Americans With Disabilities Act*	11,817,799	2,260,297	4,279,235	18,357,331

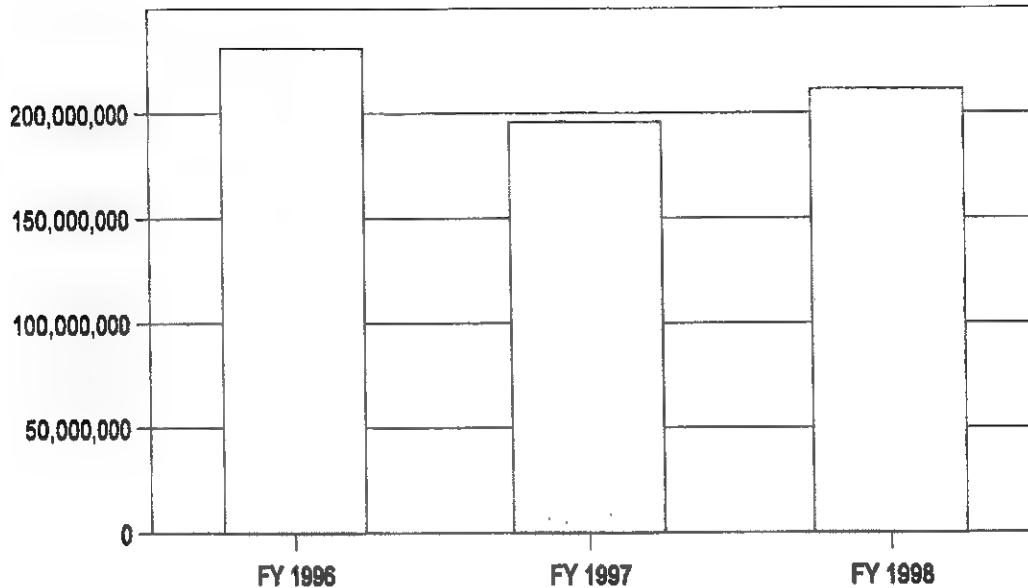
OVERSIGHT DIVISION  
Federal Mandate Report 1998

<b>Mandate</b>	<b>FY 1996</b>	<b>FY 1997</b>	<b>FY 1998</b>	<b>Totals</b>
OBRA of 1987 through 1990	129,044,309	130,582,414	144,178,394	403,805,117
COBRA	0	0	0	0
Food Stamp Act of 1977	16,500,000	0	0	16,500,000
Medicaid Catastrophic Coverage Act	23,028,889	25,548,543	27,441,110	76,018,542
Family Support Act	33,298,788	18,960,332	13,538,900	65,798,020
National School Lunch Act	3,728,291	3,728,291	3,728,291	11,184,873
Child Support Enforcement Act*	12,191,229	13,532,443	16,487,801	42,211,473
Nursing Home Reform Act	1,314,319	1,316,934	1,387,785	4,019,038
Consolidated Plan - Homeless Study	0	0	46,587	46,587
US Housing Act 1937 Section 8	50,172	0	0	50,172
Natl. Manufactured Housing Safety/Standards	57,206	0	0	57,206
<b>Totals</b>	<b>231,052,336</b>	<b>195,948,482</b>	<b>211,116,816</b>	<b>638,117,634</b>

\* Participation by the state is required by the federal mandate.

# HUMAN SERVICES MANDATES

Total State Costs by Year



## B. ENVIRONMENT

**Federal Insecticide, Fungicide and Rodenticide Act:** This act requires states to operate programs for training and certification of pesticide applicators.

**Endangered Species Act of 1973:** This act provides for cooperative agreements with states in administering state conservation programs for endangered and threatened species.

**Clean Air Act of 1967 and amendments 1970 and 1990:** This act allows states to receive grants for air pollution control programs and requires states to assure compliance with air quality standards and to submit an implementation plan.

**National Environmental Policy Act (1969):** This act authorizes states to prepare required statements for major federal actions funded under state grant programs when certain criteria are met.

**Resource Conservation & Recovery Act (1991):** This act requires states to compile, publish, and submit an inventory of each hazardous waste site within the state.

#### **D. TRANSPORTATION**

**Highway Beautification Act of 1965 as amended in 1968, 1974 and 1978:** This act requires states to control outdoor advertising and junkyards along federal highway systems.

**Omnibus Transportation Employees Testing Act 1995:** This act requires drug-testing of transportation employees effective January, 1995.

**Commercial Motor Vehicle Driver's License Act (1986) Title 18 U.S. Code:** This act sets forth requirements for states relative to the testing and licensing of commercial motor vehicle operators.

**Independent Safety Board Act of 1994:** This act requires issuing of airworthiness certificates for various aircraft.

**National Bridge Inspection Standards; Code of Federal Regulations, Section 650.301:** This regulation sets forth that the National Bridge Inspection Standards apply to all structures defined as bridges located on all public roads. All Highway Departments are required to have a bridge inspection organization capable of performing inspections. Bridges are to be inspected at regular intervals not to exceed 2 years.

**Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21):** This act promulgates certain standards for federal highways with regard to guard rail sections. Rules are promulgated by the Federal Highway Administration.

**Drivers Privacy Protection Act (DPPA):** This act requires states to ask license applicants if their personal information is to remain confidential.

**International Fuel Tax Agreement (IFTA):** The Highway Reciprocity Commission (HRC) administers the International Fuel Tax Agreement (IFTA). Under IFTA commercial motor carriers are required to file quarterly fuel tax returns with the base jurisdiction showing all miles traveled and all fuel consumed in each member jurisdiction by qualified vehicles.

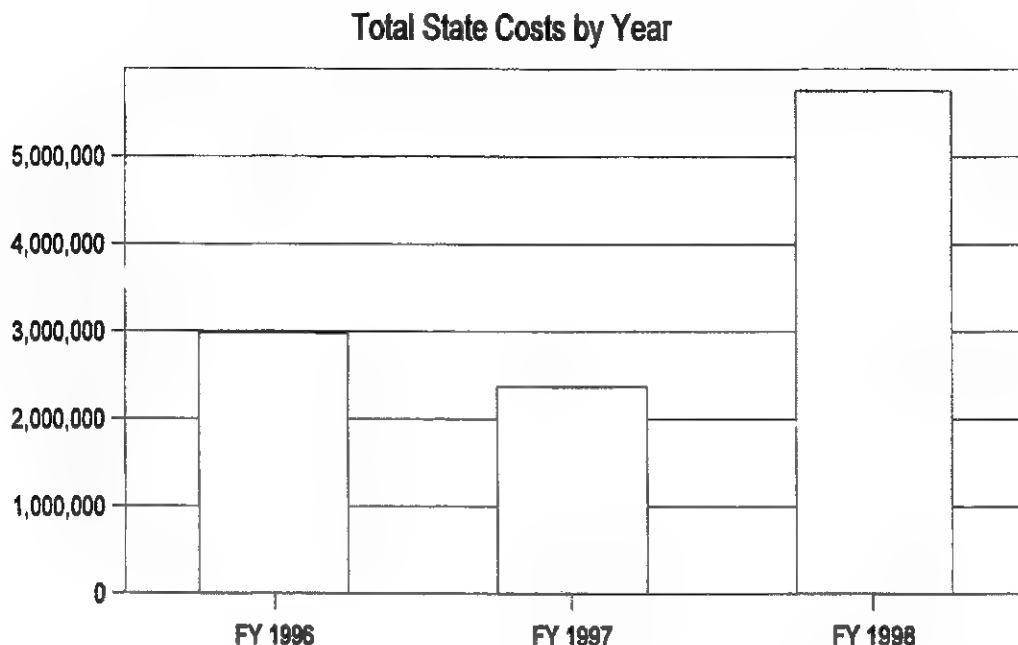
**International Reciprocity Plan (IRP):** The Highway Reciprocity Commission administers the International Reciprocity Plan (IRP). Under IRP, Missouri based commercial motor vehicles must annually register all qualified vehicles transacting interstate business. HRC is required to compute license fees based on each jurisdiction's unique license fee schedule for each vehicle registered. HRC is also required to distribute license fees and taxes to the appropriate member jurisdictions. This is mandated by the Federal Government.



<b>Mandate</b>	<b>FY 1996</b>	<b>FY 1997</b>	<b>FY 1998</b>	<b>Totals</b>
Highway Beautification Act of 1965 with amendments in 1968, 1974 and 1978*	470,364	586,624	873,205	1,930,193
Omnibus Transportation Employees Testing Act*	222,382	190,567	220,173	633,122
Commercial Motor Vehicle Driver's License Act*	1,485,711	938,205	752,223	3,176,139
Airworthiness*	5,182	60,000	0	65,182
National Bridge Inspection Standards	794,000	594,000	1,071,000	2,459,000
Transportation Equity Act	0	0	816,000	816,000
Drivers Privacy Protection Act	0	0	822,527	822,527
International Fuel Tax Agreement	0	0	590,432	590,432
International Reciprocity Plan	0	0	604,481	604,481
<b>Totals</b>	<b>2,977,639</b>	<b>2,369,396</b>	<b>5,750,041</b>	<b>11,097,076</b>

\*Participation by the state is required by the federal mandate.

## TRANSPORTATION MANDATES



### E. EDUCATION

**Carl D. Perkins Vocational Education & Applied Technology Act of 1989:** This act requires states to make certain grants to secondary and post-secondary schools, to develop and implement standards and performance measures for vocational education, to conduct programs for professional development for teachers, provide vocational programs for single parents, eliminate sex bias in vocational education, and to offer vocational education programs to juvenile and adult offenders in correctional institutions.

**Rehabilitation Act/Vocational Rehabilitation:** Sections applicable to Missouri are Basic Support, which provides for states to operate comprehensive vocational rehabilitation services for persons with disabilities, and Independent Living, which provides for states to promote a philosophy of independent living by disabled individuals. Both programs provide financial assistance to states with a required specified state match.

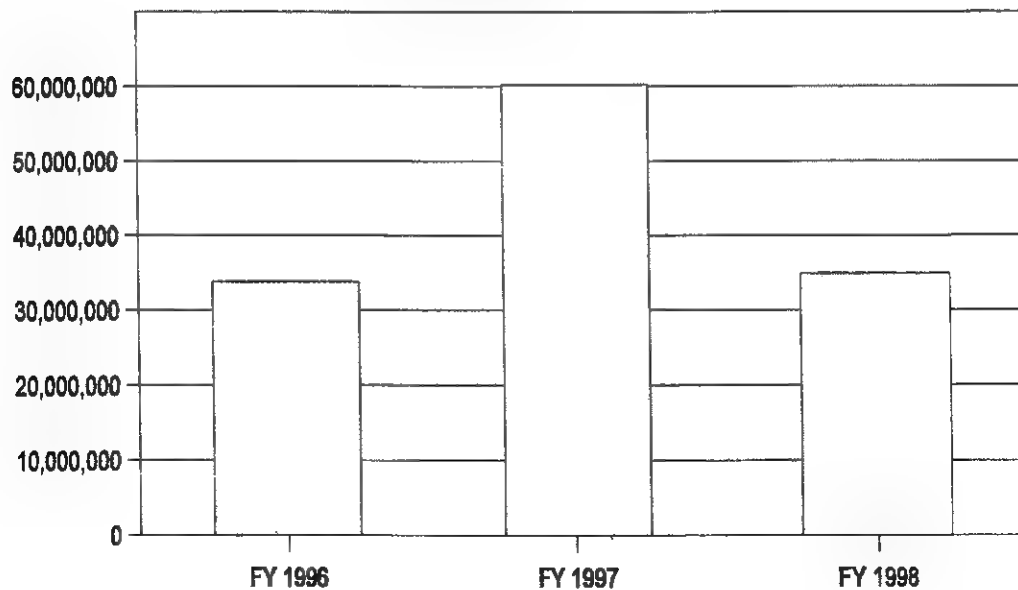
**Omnibus Budget Reconciliation Act (OBRA) of 1993:** This act requires states in which there are institutions with default rates over 20% to assume partial responsibility for the costs of the student loan defaults. (Costs, if any, are not anticipated until FY 1997)

Mandate	FY 1996	FY 1997	FY 1998	Totals
Carl D. Perkins Vocational Education & Applied Technology Act	22,748,484	48,434,167	23,119,285	94,301,936
Rehabilitation Act/ Vocational Rehabilitation	11,041,320	11,800,000	11,800,000	34,641,320
OBRA of 1993*	0	0	0	0
<b>Totals</b>	<b>33,789,804</b>	<b>60,234,167</b>	<b>34,919,285</b>	<b>128,943,256</b>

\* Participation by the state is required by the federal mandate.

## EDUCATION MANDATES

Total State Costs by Year

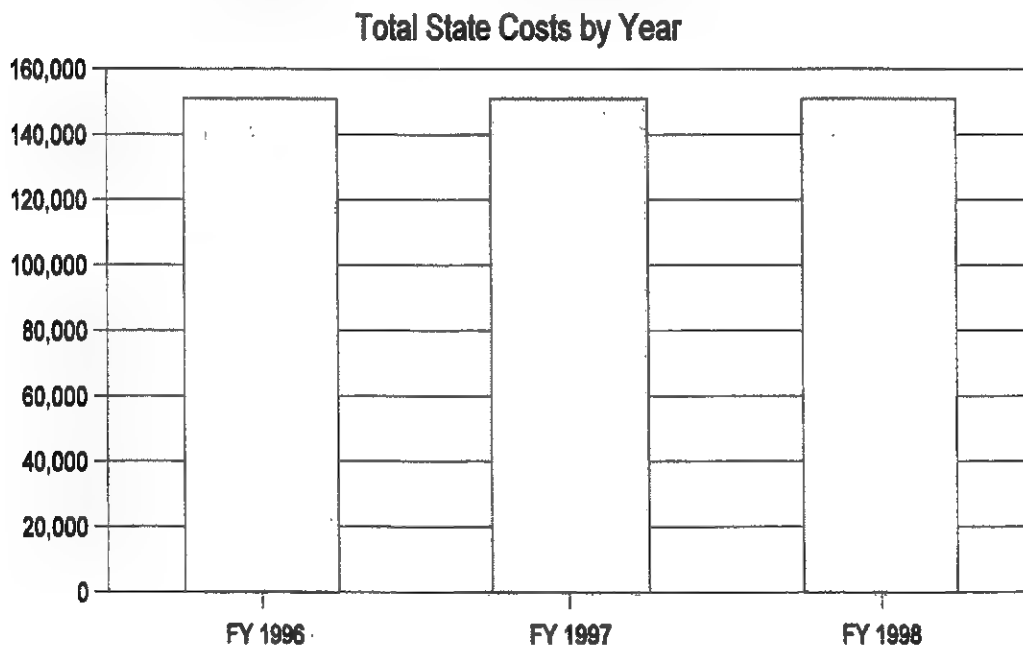


## F. HEALTH

**Child Nutrition Act (1966):** This act makes states eligible to receive federal funds to assist in the operation of child nutrition programs if the state annually expends an amount at least equal to the amount spent for program administration in 1977.

Mandate	FY 1996	FY 1997	FY 1998	Total
Child Nutrition Act	151,024	151,024	151,024	453,072

# HEALTH MANDATES



## G. REVENUE & TAX

**Cash Management & Improvement Act of 1990:** This act authorizes a payment option through which the federal government and states will exchange funds and pay interest when holding the other's funds.

**Tax Equity & Fiscal Responsibility Act of 1982:** This act requires state and local governments making income tax refunds to report certain information to the Internal Revenue Service.

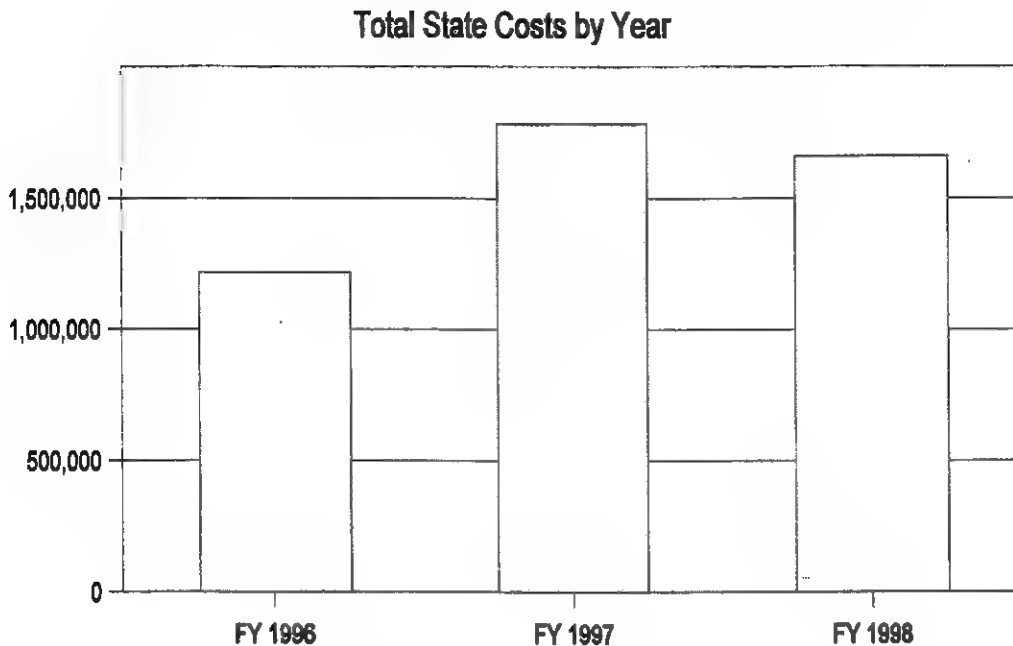
**Truth in Mileage Act of 1986:** This act prohibits states from licensing any motor vehicle for use following a transfer of ownership unless title issued to the transferee is made by a secure process and provides space for the disclosure of the vehicle's mileage.

**Telecommunications Act of 1996 (Universal Fund):** This act includes provisions to promote competition in local telephone markets, and also includes a section to create a fund to aid rural areas to obtain discounted access to advanced telecommunication services. Communication providers would collect a surcharge on businesses, residences, etc., and place the money in a Universal Service Fund for the purpose of building infrastructure in rural areas.

Mandate	FY 1996	FY 1997	FY 1998	Totals
Cash Management & Improvement Act*	1,096,577	1,753,321	1,609,601	4,459,499
Tax Equity & Fiscal Responsibility Act*	121,200	0	0	121,200
Truth in Mileage Act	0	0	0	0
Telecommunications Act	0	29,600	50,804	80,404
<b>Totals</b>	<b>1,217,777</b>	<b>1,782,921</b>	<b>1,660,405</b>	<b>4,661,103</b>

\* Participation by the state is required by the federal mandate.

## REVENUE & TAX MANDATES



### H. LABOR

**Fair Labor Standards Act (1938):** This act requires states as employers to comply with provisions relating to minimum wage, maximum hours, child labor, etc.

**Social Security Act (1935) - (Unemployment Insurance Shortfall):** The unemployment insurance program is funded based on workload, which fluctuates with economic conditions. Congress appropriates funds for the operations of all state UI programs. When the appropriation is less than the amount of funds necessary to do the work, the states are advised of a "shortfall". This means that the states are required to do the base level of work but will be paid a reduced amount because of the shortfall. In the event that the state has work above the base workload, it can earn additional funds at a reduced funding level, but the work which would be done within the funding shortfall will not be compensated.

**Davis-Bacon Act (1981):** This act requires that advertised specifications for every contract of more than \$2,000 contain a wage determination issued by the Secretary of Labor to be based on the wages and fringe benefits prevailing in the area on similar projects.

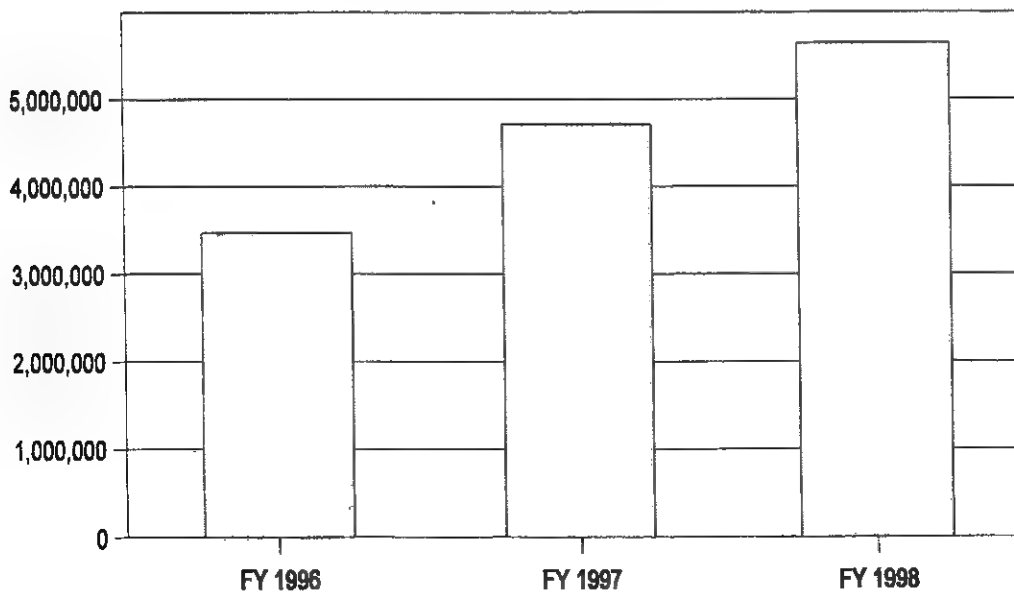
**Federal Unemployment Tax Act:** This act sets unemployment tax and basic policies to be followed in order to obtain federal approval of certification for tax credit against the federal unemployment tax.

Mandate	FY 1996	FY 1997	FY 1998	Totals
Fair Labor Standards Act*	75,634	740,301	267,367	1,083,302
Social Security Act - Unemployment Shortfall	3,392,269	3,876,892	5,372,780	12,641,941
Davis-Bacon Act (Prevailing Wage)	0	7,000	7,000	14,000
Federal Unemployment Tax Act	0	87,160	0	87,160
<b>Totals</b>	<b>3,467,903</b>	<b>4,711,353</b>	<b>5,647,147</b>	<b>13,826,403</b>

\* Participation by the state is required by the federal mandate.

## LABOR MANDATES

Total State Costs by Year



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## Detailed Current Cost (FY 1998) Information by State Agency

### Office of Administration:

Cash Management & Improvement Act	<u>\$1,430,842</u>
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### Department of Agriculture:

Federal Insecticide, Fungicide & Rodenticide Act	<u>\$314,583</u>
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### Department of Conservation:

Americans With Disabilities Act	\$179,534
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Cultural Heritage Review	\$16,839
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Family & Medical Leave Act	\$880
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Omnibus Transportation Employees Testing Act 1995	<u>\$9,920</u>
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\$207,173

### Department of Corrections:

Clean Air Act	\$914,777
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Resource Conservation & Recovery Act	\$2,393,116
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Family & Medical Leave Act	<u>\$20,333</u>
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\$3,328,226

### Department of Economic Development

Consolidated Plan-Homeless Study	<u>\$46,587</u>
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### Department of Elementary & Secondary Education:

National School Lunch Act	\$3,728,291
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Adult Education (Family Support Act)	\$7,105,759
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Carl D. Perkins Vocational Education & Applied Technology Act	\$23,119,285
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Vocational Rehabilitation Act	\$11,800,000
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Child Nutrition Act	\$151,024
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Americans With Disabilities Act	<u>\$2,150,000</u>
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\$48,054,359



**Department of Transportation:**

Family & Medical Leave Act	\$6,000
Americans With Disabilities Act	\$255,502
Endangered Species Act	\$47,980
Clean Air Act	\$445,000
National Environmental Policy Act	\$910,968
National Historic Preservation Act	\$1,282,000
Resource Conservation & Recovery Act	\$309,605
Comprehensive Environmental Response, Compensation & Liability Act	\$624,188
Highway Beautification Act (Advertising & Junkyards)	\$873,205
Safe Drinking Water Act & Wetlands	\$1,011,901
Transportation Employee Testing Act	\$210,253
Commercial Motor Vehicle Driver's License	\$13,998
Fair Labor Standards Act	\$87,555
Cash Management & Improvement Act	\$178,759
National Bridge Inspection Standards Code of Federal Regulations	\$1,071,000
Transportation Equity Act - 21	<u>\$816,000</u>
	<u>\$8,143,914</u>

**Department of Mental Health:**

Nursing Home Reform Act	<u>\$108,546</u>
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**Department of Natural Resources:**

Storm Water Rules	\$143,389
Americans With Disabilities Act	\$991,059
Resource Conservation & Recovery Act - Subtitle D	<u>\$384,004</u>
	<u>\$1,518,452</u>

**Department of Public Safety:**

**Missouri State Highway Patrol:**

Davis-Bacon Act - Prevailing Wage	\$7,000
Americans With Disabilities Act	\$2,222
Commercial Drivers License Testing	\$738,225
Family & Medical Leave Act	\$1,500
Telecommunications Act	\$50,804
Fair Labor Standards Act	<u>\$177,825</u>
	<u>\$977,576</u>

**Department of Revenue:**

National Voter Registration Act	\$137,842
Drivers Privacy Protection Act	\$822,527
International Fuel Tax Agreement	\$590,432
International Reciprocity Plan	<u>\$604,481</u>
	<u>\$2,155,282</u>

**Department of Social Services:**

Americans With Disabilities Act	\$700,918
Omnibus Budget Reconciliation Acts	\$144,178,394
Medicaid Catastrophic Coverage	\$27,441,110
Family Support Act	\$6,433,141
Nursing Home Reform Act	\$1,279,239
Child Support Enforcement/Title IV-D	<u>\$16,487,801</u>
	<u>\$196,520,603</u>

**Secretary of State:**

Fair Labor Standards Act	\$1,987
National Voter Registration Act	<u>\$1,306,983</u>
	<u>\$1,308,970</u>

**Department of Labor & Industrial Relations:**

Social Security Act - Unemployment Shortfall	<u>\$5,372,780</u>
<b>Total Cost to State Agencies</b>	<b><u>\$269,487,893</u></b>

## **Description of Federal Mandates and Detailed Historical Local Government Cost Information**

**Americans With Disabilities Act of 1990:** This act specifies that no qualified individuals with disabilities may be discriminated against by a public entity (state and local governments). It sets standards for handicapped accessibility, program access, and employment of the disabled.

**Clean Air Act of 1967:** This act allows states to receive grants for air pollution control programs and requires states to assure compliance with air quality standards and to submit an implementation plan.

**Safe Drinking Water Act of 1974:** This act requires states to provide emergency water supplies, map critical aquifer areas, establish wellhead protection areas, survey Class V wells, test contaminants of public water systems, and enforce the use of non lead materials. It also prohibits the use of lead in pipes used to install or repair plumbing in public water systems.

**Resource Conservation & Recovery Act of 1991:** This act requires states to compile, publish, and submit an inventory of each hazardous waste site within the state.

**Clean Water Act (1994):** This act sets forth water quality standards which states are required to adhere to, as well as requires states to develop programs for sludge management and storm water pollution control. It also establishes guidelines for the dredging or filling of wetlands prior to development or construction.

**Fair Labor Standards Act of 1938:** This act requires states as employers to comply with provisions relating to minimum wage, maximum hours, child labor, etc.

**Davis-Bacon Act of 1981:** This act requires that advertised specifications for every contract of more than \$2,000 contain a wage determination issued by the Secretary of Labor to be based on the wages and fringe benefits prevailing in the area on similar projects.

**National Voter Registration Act of 1993:** This act requires that each state establish procedures to register to vote in elections for federal office by application made simultaneously with application for a motor vehicle driver's license, by mail application through agency based registration and agencies providing services to the disabled.

**Federal Unemployment Tax Act:** This act sets unemployment tax and basic policies to be followed in order to obtain federal approval of certification for tax credit against the federal unemployment tax.

CITIES

Mandate	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Americans With Disabilities Act*	7,249,141	7,148,498	4,165,355	4,057,252	22,620,246
Clean Air Act*	2,275,091	2,412,314	2,006,950	5,558,496	12,252,851
Safe Drinking Water Act*	2,658,366	11,450,968	7,530,766	8,403,171	30,043,271
Resource Conservation & Recovery Act*	11,740,879	11,760,926	14,670,375	10,007,966	48,180,146
Clean Water Act*	19,823,544	23,454,031	48,916,965	49,161,133	141,355,673
Fair Labor Standards Act*	1,921,926	3,720,677	7,561,248	8,209,840	21,413,691
Davis-Bacon Act*	4,393,437	3,933,930	10,622,762	11,099,666	30,049,795
National Voter Registration Act*	2,541	2,100	4,300	4,400	13,341
Federal Unemployment Tax Act*	169,723	227,234	438,979	517,400	1,353,336
<b>Totals**</b>	<b>50,234,648</b>	<b>64,110,678</b>	<b>95,917,700</b>	<b>97,019,324</b>	<b>307,282,350</b>

\* Participation is required by the federal mandate.

\*\* Totals represent only those cities which responded to Oversight's request for information - see page 5 for listing.

COUNTIES

Mandate	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Americans With Disabilities Act*	4,200,507	4,137,212	4,628,166	4,455,531	17,421,416
Clean Air Act*	619,294	289,492	546,350	498,350	1,953,486
Safe Drinking Water Act*	5,573	6,148	0	0	11,721
Resource Conservation & Recovery Act*	142,539	249,025	398,072	542,563	1,332,199
Clean Water Act*	389,523	185,048	155,260	155,260	885,091
Fair Labor Standards Act*	20,541	56,357	56,547	66,197	199,642
Davis-Bacon Act*	1,585,980	2,437,411	3,544,626	3,065,450	10,633,467
National Voter Registration Act*	363,391	470,219	780,918	816,298	2,430,826
Federal Unemployment Tax Act*	21,645	16,083	59,288	61,950	158,966
<b>Totals**</b>	<b>7,348,993</b>	<b>7,846,995</b>	<b>10,169,227</b>	<b>9,661,599</b>	<b>35,026,814</b>

\* Participation is required by the federal mandate.

\*\* Totals represent only those counties which responded to Oversight's request for information - see page 5 for listing.

AMERICANS WITH DISABILITIES ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Ballwin	0	42,000	0	0	42,000
Black Jack	14,000	32,500	18,500	0	65,000
Blue Springs	0	0	0	0	0
Brentwood	48,000	0	47,500	65,000	160,500
Cape Girardeau	3,316	4,006	18,740	145,000	171,062
Carthage	0	3,000	1,800	1,000	5,800
Chillicothe	5,000	2,750	0	0	7,750
Columbia	29,544	108,000	105,000	30,000	272,544
Crestwood	14,000	55,000	60,000	5,000	134,000
Creve Coeur	0	0	30,400	53,500	83,900
DeSoto	0	0	0	0	0
Dexter	22,000	3,000	10,000	15,000	50,000
Ellisville	36,566	43,189	29,096	31,344	140,195
Ferguson	107,200	29,500	4,000	29,000	169,700
Festus	0	4,500	5,000	0	9,500
Fulton	46,000	75,000	0	0	121,000
Gladstone	74,185	64,640	0	0	138,825
Glendale	3,000	0	0	0	3,000
Grandview	3,700	1,000	3,245	10,258	18,203
Hannibal	18,500	800	800	800	20,900
Harrisonville	10,000	800	0	0	10,800
Independence	20,500	23,000	172,000	15,000	230,500
Jackson	20,000	20,000	10,000	10,000	60,000
Kansas City	4,422,600	3,788,860	3,214,054	3,213,900	14,639,414
Ladue	0	1,000	0	2,000	3,000

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Lake St. Louis	4,400	31,100	0	0	35,500
Lee's Summit	99,000	98,780	10,200	10,250	218,230
Liberty	10,500	500	0	0	11,000
Macon	55,000	40,000	0	0	95,000
Marshall	8,500	25,000	0	0	33,500
Mexico	0	0	1,400	1,400	2,800
Neosho	25,000	20,000	10,000	35,000	90,000
Nevada	127,000	102,000	127,000	132,000	488,000
O'Fallon	0	0	40,000	0	40,000
Olivette	94,785	46,367	0	0	141,152
Poplar Bluff	0	0	1,113	20,000	21,113
Raytown	0	0	1,000	1,000	2,000
Rolla	25,500	45,500	76,000	81,000	228,000
Sedalia	16,000	11,000	20,000	5,000	52,000
Springfield	65,187	71,164	74,529	76,500	287,380
St. Louis	1,645,000	2,309,200	0	0	3,954,200
St. Charles	16,442	2,064	10,000	10,000	38,506
St. Joseph	0	0	50,000	50,000	100,000
Town & Country	4,245	0	1,000	1,000	6,245
University City	46,471	35,778	12,900	4,300	99,449
Washington	105,000	0	0	0	105,000
West Plains	3,000	7,500	78	3,000	13,578
<b>Totals</b>	<b>7,249,141</b>	<b>7,148,498</b>	<b>4,165,355</b>	<b>4,057,252</b>	<b>22,620,246</b>

AMERICANS WITH DISABILITIES ACT

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Andrew	0	0	1,000	1,000	2,000
Atchison	0	8,000	0	60,000	68,000
Barry	0	0	0	0	0
Bates	0	0	0	0	0
Benton	0	0	500	1,000	1,500
Bollinger	0	15,000	0	0	15,000
Buchanan	72,600	17,700	0	0	90,300
Butler	2,000	0	500	0	2,500
Caldwell	0	40,000	0	0	40,000
Callaway	634,863	804,000	526,540	368,500	2,333,903
Carroll	5,000	10,000	200,000	250,000	465,000
Carter	0	20,000	0	0	20,000
Cass	0	500	3,500	3,500	7,500
Cedar	0	0	0	0	0
Chariton	40	0	50	10,000	10,090
Christian	0	125,000	0	0	125,000
Cole	0	0	5,340	22,000	27,340
Cooper	0	0	0	137,500	137,500
Crawford	111,610	0	3,000	5,000	119,610
Daviess	0	0	275	300	575
Dent	3,000	3,000	3,500	3,500	13,000
Douglas	0	0	700	2,000	2,700
Gasconade	0	0	300,000	310,000	610,000
Gasconade	0	250,000	0	0	250,000
Grundy	1,500	5,100	17,850	234,500	258,950



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Harrison	1,733	10,000	30,000	10,000	51,733
Henry	221,000	2,500	1,700	1,700	226,900
Hickory	10,000	0	5,450	0	15,450
Howard	0	0	0	60,000	60,000
Knox	200	1,100	2,000	4,500	7,800
Laclede	0	0	1,025,000	1,040,000	2,065,000
Lewis	0	0	1,700	0	1,700
Linn	900	1,200	0	0	2,100
Livingston	147,200	8,500	0	0	155,700
McDonald	0	0	2,000	0	2,000
Maries	0	0	50,000	0	50,000
Marion	3,000	1,000	0	0	4,000
Miller	40,000	3,000	0	0	43,000
Mississippi	0	25,000	25,000	100,000	150,000
Moniteau	4,000	2,700	300,000	300,000	606,700
Monroe	1,000	2,000	675	1,000	4,675
Newton	0	0	5,000	5,000	10,000
Nodaway	0	55,000	0	0	55,000
Oregon	0	0	0	0	0
Ozark	0	0	5,000	2,000	7,000
Pettis	0	0	300	0	300
Pike	1,200	1,200	1,200	1,200	4,800
Platte	1,375	0	0	0	1,375
Polk	300	1,500	5,500	6,000	13,300
Randolph	5,050	0	0	0	5,050
Ray	0	0	29,000	175,000	204,000
Reynolds	27,000	0	0	0	27,000
Ripley	33,000	12,000	7,500	7,500	60,000

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Saline	0	400,000	0	0	400,000
Schuyler	1,500	1,000	5,739	10,000	18,239
Scotland	0	0	247,675	0	247,675
Shelby	48,223	4,200	500	25,000	77,923
St. Charles	1,179	15,300	0	0	16,479
St. Clair	0	0	0	200,000	200,000
St. Francois	25,000	25,000	0	1,000	51,000
St. Louis Co.	2,743,445	2,255,212	1,810,972	1,094,331	7,903,960
Ste. Genevieve	89	0	0	0	89
Taney	500	500	500	500	2,000
Vernon	0	0	0	0	0
Webster	53,000	11,000	3,000	2,000	69,000
Wright	0	0	0	0	0
<b>Totals</b>	<b>4,200,507</b>	<b>4,137,212</b>	<b>4,628,166</b>	<b>4,455,531</b>	<b>17,421,416</b>

CLEAN AIR ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Black Jack	0	0	10,000	0	10,000
Cape Girardeau	0	0	300,000	0	300,000
Carthage	187	142	150	155	634
Chillicothe	145,250	148,250	0	0	293,500
Creve Coeur	0	0	7,500	1,000	8,500
Columbia	47,750	246,000	249,000	18,000	560,750
Ferguson	13,000	13,000	2,000	2,000	30,000
Fulton	228,000	80,000	0	0	308,000
Grandview	9,600	20,000	1,275	1,390	32,265

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Independence	117,187	206,200	349,307	878,928	1,551,622
Jackson	5,000	5,000	6,000	6,000	22,000
Kansas City	1,333,100	1,283,400	655,600	4,212,600	7,484,700
Liberty	0	10,000	0	0	10,000
Macon	0	45,000	0	0	45,000
Marshall	3,400	19,052	0	0	22,452
Mexico	0	0	2,000	2,000	4,000
Nevada	0	0	155,000	155,000	310,000
Olivette	55,917	57,370	0	0	113,287
Poplar Bluff	0	0	398	1,100	1,498
Rolla	500	500	70,000	73,000	144,000
Springfield	316,200	278,400	198,720	207,323	1,000,643
St. Louis	0	0	0	0	0
<b>Totals</b>	<b>2,275,091</b>	<b>2,412,314</b>	<b>2,006,950</b>	<b>5,558,496</b>	<b>12,252,851</b>

CLEAN AIR ACT

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Henry	1,000	1,000	500	500	3,000
Laclede	0	0	0	20,000	20,000
Livingston	0	3,000	0	0	3,000
Nodaway	11,095	0	0	0	11,095
St. Charles	4,326	1,510	0	0	5,836
St. Louis	602,873	283,982	545,850	477,850	1,910,555
<b>Totals</b>	<b>619,294</b>	<b>289,492</b>	<b>546,350</b>	<b>498,350</b>	<b>1,953,486</b>

SAFE DRINKING WATER ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Cape Girardeau	0	11,000	12,200	12,600	35,800
Carthage	104	108	108	112	432
Chillicothe	7,650	7,650	0	0	15,300
Columbia	8,657	51,000	54,000	112,300	225,957
DeSoto	0	136,000	0	0	136,000
Dexter	304,500	1,828,300	658,000	755,000	3,545,800
Ellisville	0	0	627	627	1,254
Festus	0	0	5,000	100,000	105,000
Grandview	5,165	165	731	532	6,593
Hannibal	40,090	45,095	133,200	233,200	451,585
Harrisonville	0	0	4,000	4,000	8,000
Independence	39,300	25,300	236,500	624,500	925,600
Jackson	40,000	40,000	25,000	25,000	130,000
Kansas City	1,651,300	8,718,650	4,265,700	5,626,800	20,262,450
Kirkwood	0	0	30,000	20,000	50,000
Liberty	0	6,000	0	0	6,000
Lee's Summit	0	24,000	24,700	25,000	73,700
Macon	34,000	15,000	0	0	49,000
Nevada	15,000	15,000	15,000	15,000	60,000
O'Fallon	0	0	2,000,000	600,000	2,600,000
Republic	0	0	6,000	3,500	9,500
Rolla	2,600	2,700	60,000	65,000	130,300
St. Charles	0	0	0	180,000	180,000
St. Louis	510,000	525,000	0	0	1,035,000
<b>Totals</b>	<b>2,658,366</b>	<b>11,450,968</b>	<b>7,530,766</b>	<b>8,403,171</b>	<b>30,043,271</b>

SAFE DRINKING WATER ACT

County	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Miller	60	360	0	0	420
St. Louis Co.	5,513	5,788	0	0	11,301
<b>Total</b>	<b>5,573</b>	<b>6,148</b>	<b>0</b>	<b>0</b>	<b>11,721</b>

RESOURCE CONSERVATION AND RECOVERY ACT (SOLID & HAZARDOUS WASTE)

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Arnold	60,000	70,000	0	0	130,000
Ballwin	0	160,000	0	0	160,000
Black Jack	0	0	10,000	0	10,000
Bolivar	0	0	3,000	0	3,000
Brentwood	81,000	81,000	420,000	430,000	1,012,000
Cape Girardeau	781,360	633,292	785,631	575,000	2,775,283
Chillicothe	48,200	49,200	0	0	97,400
Columbia	140,000	140,000	1,970,000	400,000	2,650,000
Creve Coeur	0	0	141,500	141,500	283,000
DeSoto	50,000	60,000	70,000	80,000	260,000
Dexter	230,000	235,000	240,000	250,000	955,000
Ellisville	0	0	280,410	287,250	567,660
Ferguson	0	0	0	0	0
Fulton	32,500	33,500	0	0	66,000
Grandview	16,300	17,150	0	0	33,450
Hannibal	27,000	27,000	27,000	27,000	108,000
Harrisonville	210,673	216,362	0	0	427,035
Independence	13,076	15,280	98,306	28,177	154,839
Jackson	30,000	30,000	5,000	5,000	70,000

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Kansas City	1,911,000	2,476,450	3,335,874	2,939,185	10,662,509
Lee's Summit	0	91,000	93,700	94,000	278,700
Macon	35,000	30,000	5,300	5,700	76,000
Malden	0	0	6,159	0	6,159
Marshall	8,917	9,273	0	0	18,190
Neosho	0	0	24,000	40,000	64,000
Nevada	77,000	2,000	2,000	2,000	83,000
Olivette	67,184	20,554	0	0	87,738
Raytown	0	0	40,000	50,000	90,000
Republic	0	0	1,000	1,500	2,500
Rolla	11,500	12,500	94,000	114,000	232,000
Sedalia	55,000	82,000	0	0	137,000
Springfield	5,355,169	5,269,365	5,859,808	2,154,849	18,639,191
St. Joseph	0	0	1,086,558	2,357,805	3,444,363
St. Louis	2,000,000	2,000,000	0	0	4,000,000
Town & Country	0	0	71,129	25,000	96,129
Washington	500,000	0	0	0	500,000
<b>Totals</b>	<b>11,740,879</b>	<b>11,760,926</b>	<b>14,670,375</b>	<b>10,007,966</b>	<b>48,180,146</b>

RESOURCE CONSERVATION AND RECOVERY ACT (SOLID & HAZARDOUS WASTE)

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Andrew	0	0	13,000	14,000	27,000
Bates	1,124	1,357	0	0	2,481
Benton	0	0	1,500	1,500	3,000
Bollinger	5,294	5,294	0	0	10,588
Buchanan	1,500	1,500	0	0	3,000

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Butler	0	0	2,000	2,000	4,000
Caldwell	0	0	10,003	10,500	20,503
Cape Girardeau	10,294	2,059	2,059	2,059	16,471
Carroll	5,000	5,000	550	550	11,100
Cedar	4,800	4,578	0	0	9,378
Chariton	2,968	3,208	3,448	3,448	13,072
Cole	0	0	2,298	1,032	3,330
Daviess	550	550	600	600	2,300
Dekalb	1,800	2,000	2,000	2,000	7,800
Dent	1,000	1,000	6,500	7,500	16,000
Dexter	0	40,000	50,000	0	90,000
Douglas	11,300	21,800	17,800	5,500	56,400
Dunklin	0	0	1,000	1,000	2,000
Gasconade	30,000	30,000	15,000	15,000	90,000
Grundy	500	500	500	5,500	7,000
Harrison	1,093	1,000	1,000	1,000	4,093
Henry	0	3,000	1,500	1,600	6,100
Hickory	700	700	700	750	2,850
Iron	0	6,000	6,000	6,000	18,000
Jefferson	0	0	155,765	159,901	315,666
Laclede	0	0	1,000	125,000	126,000
Lewis	0	0	500	500	1,000
Lincoln	5,000	5,000	0	0	10,000
Linn	574	574	1,500	3,000	5,648
Livingston	40,000	30,000	0	0	70,000
Mississippi	0	48,000	0	0	48,000
McDonald	0	0	1,377	8,623	10,000

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Newton	0	0	5,000	5,000	10,000
Ozark	0	0	45,000	37,000	82,000
Polk	0	0	0	52,000	52,000
Saline	2,000	2,000	0	0	4,000
Schuyler	500	22,500	0	0	23,000
St. Louis Co.	5,513	5,788	0	0	11,301
St. Clair	764	764	0	0	1,528
St. Francois	1,000	1,000	0	0	2,000
Ste. Genevieve	6,765	1,353	0	0	8,118
Taney	0	0	43,472	50,000	93,472
Webster	2,500	2,500	7,000	20,000	32,000
<b>Totals</b>	<b>142,539</b>	<b>249,025</b>	<b>398,072</b>	<b>542,563</b>	<b>1,332,199</b>

CLEAN WATER ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Arnold	0	0	50,000	25,000	75,000
Blue Springs	337,832	107,808	0	0	445,640
Bolivar	0	0	686,000	0	686,000
Cape Girardeau	2,907,797	3,445,245	14,627,000	2,072,100	23,052,142
DeSoto	0	0	0	0	0
Dexter	128,900	117,500	478,160	483,500	1,208,060
Festus	0	0	355,000	50,000	405,000
Fulton	0	2,600,000	0	0	2,600,000
Grandview	1,400	1,700	20,100	22,100	45,300
Hannibal	1,200	31,200	58,000	358,000	448,400
Harrisonville	7,150	2,500	2,700	2,700	15,050



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Independence	550,937	434,040	393,356	387,269	1,765,602
Jackson	50,000	50,000	22,500	25,000	147,500
Kansas City	15,260,000	15,645,850	17,330,300	31,834,800	80,070,950
Lee's Summit	0	24,000	24,700	25,000	73,700
Liberty	0	6,000	0	0	6,000
Macon	50,000	42,000	0	0	92,000
Marshall	20,328	13,188	0	0	33,516
Mexico	0	0	628,562	699,388	1,327,950
Neosho	0	0	16,000	20,000	36,000
Nevada	155,000	105,000	105,000	105,000	470,000
O'Fallon	350,000	825,000	8,250,000	4,000,000	13,425,000
Poplar Bluff	0	0	10,000	10,000	20,000
Raytown	0	0	0	50,000	50,000
Republic	0	0	3,500	3,500	7,000
Rolla	3,000	3,000	70,000	81,000	157,000
Sedalia	0	0	200,000	3,500,000	3,700,000
St. Charles	0	0	0	200,000	200,000
St. Louis	0	0	0	0	0
St. Joseph	0	0	5,586,087	5,206,776	10,792,863
<b>Totals</b>	<b>19,823,544</b>	<b>23,454,031</b>	<b>48,916,965</b>	<b>49,161,133</b>	<b>141,355,673</b>

CLEAN WATER ACT

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Carroll	10,000	10,000	0	0	20,000
Cedar	20,000	20,000	0	0	40,000
Henry	2,500	3,000	500	500	6,500
Laclede	0	0	5,000	5,000	10,000
Marion	3,000	3,000	0	0	6,000

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Miller	60	60	0	0	120
St. Louis Co.	353,963	148,988	149,760	149,760	802,471
<b>Totals</b>	<b>389,523</b>	<b>185,048</b>	<b>155,260</b>	<b>155,260</b>	<b>885,091</b>

FAIR LABOR STANDARDS ACT (MINIMUM WAGE)

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Arnold	0	0	5,000	5,000	10,000
Brentwood	0	0	7,000	7,500	14,500
Cape Girardeau	122,716	115,773	109,437	112,000	459,926
Carthage	0	0	11,000	11,000	22,000
Chillicothe	0	9,600	0	0	9,600
Columbia	386,000	400,800	417,500	134,000	1,338,300
Creve Coeur	0	0	8,200	9,200	17,400
DeSoto	0	0	300	300	600
Dexter	40,000	50,000	56,000	60,000	206,000
Ferguson	58,300	60,050	62,500	65,000	245,850
Grandview	0	0	14,600	13,000	27,600
Independence	700	2,000	3,000	3,500	9,200
Jackson	0	5,000	0	0	5,000
Kansas City	1,074,102	2,803,885	6,558,861	7,449,922	17,886,770
Kirkwood	0	0	0	12,800	12,800
Lake St. Louis	0	0	500	500	1,000
Liberty	10,000	10,000	0	0	20,000
Macon	40,000	40,000	5,000	5,000	90,000
Maryland Hgts	0	0	5,000	6,000	11,000
Mexico	0	0	1,000	1,000	2,000
Nevada	50,000	50,000	75,000	75,000	250,000

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O'Fallon	0	0	0	0	0
Republic	0	0	3,500	3,500	7,000
Poplar Bluff	0	0	8,900	9,200	18,100
Rolla	3,500	5,000	95,000	101,000	204,500
Sedalia	0	2,000	4,000	4,000	10,000
St. Charles	85,000	114,820	60,000	70,000	329,820
Town & Country	0	0	1,000	1,000	2,000
University City	26,608	25,999	48,950	50,418	151,975
Washington	25,000	25,750	0	0	50,750
<b>Totals</b>	<b>1,921,926</b>	<b>3,720,677</b>	<b>7,561,248</b>	<b>8,209,840</b>	<b>21,413,691</b>

FAIR LABOR STANDARDS ACT (MINIMUM WAGE)

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Bollinger	1,100	1,040	0	0	2,140
Cedar	0	300	0	0	300
Cooper	0	0	1,000	1,250	2,250
Henry	3,000	4,500	0	1,000	8,500
Iron	0	15,000	25,000	25,000	65,000
Laclede	0	0	11,000	26,000	37,000
Lawrence	0	547	0	0	547
Linn	0	150	0	0	150
Livingston	1,000	1,500	0	0	2,500
Miller	500	520	0	0	1,020
Moniteau	1,500	2,360	0	0	3,860
Monroe	3,000	5,000	0	0	8,000
Pettis	56	256	0	0	312
Pike	85	123	125	125	458

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Ripley	0	400	750	750	1,900
Schuyler	0	576	0	1,872	2,448
St. Louis Co.	7,800	10,885	17,672	9,200	45,557
St. Francois	0	10,000	0	0	10,000
Wright	2,500	3,200	1,000	1,000	7,700
<b>Totals</b>	<b>20,541</b>	<b>56,357</b>	<b>56,547</b>	<b>66,197</b>	<b>199,642</b>

DAVIS-BACON ACT (PREVAILING WAGE)

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Black Jack	0	0	250,000	0	250,000
Cape Girardeau	982,700	481,300	770,600	790,000	3,024,600
Carthage	5,620	22,000	120,480	184,480	332,580
Chillicothe	17,000	17,000	0	0	34,000
Creve Coeur	0	0	147,000	317,000	464,000
Ferguson	800	880	960	1,000	3,640
Glendale	85,000	25,000	0	0	110,000
Grandview	0	0	1,750	3,515	5,265
Hannibal	2,000	2,000	2,000	2,000	8,000
Independence	200	200	3,000	3,000	6,400
Kansas City	1,976,000	2,382,800	4,375,700	4,500,000	13,234,500
Lake St. Louis	253,470	10,000	52,000	102,000	417,470
Liberty	404,000	404,000	0	0	808,000
Macon	110,000	25,000	0	0	135,000
Mexico	0	0	4,000	4,000	8,000
Marshall	65,000	65,000	0	0	130,000
Maryland Heights	0	0	100,000	100,000	200,000
Neosho	0	0	76,000	80,000	156,000

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Nevada	160,000	160,000	160,000	175,000	655,000
Republic	0	0	5,000	50,000	55,000
Poplar Bluff	0	0	783,856	599,667	1,383,523
Rolla	52,500	55,500	310,000	412,000	830,000
Sedalia	80,000	106,000	75,000	200,000	461,000
Springfield	0	0	124,506	76,510	201,016
St. Charles	0	37,000	0	0	37,000
St. Joseph	0	0	2,955,910	3,007,880	5,963,790
Town & Country	0	0	5,000	5,000	10,000
Washington	84,000	94,500	0	0	178,500
West Plains	115,147	45,750	300,000	486,614	947,511
<b>Totals</b>	<b>4,393,437</b>	<b>3,933,930</b>	<b>10,622,762</b>	<b>11,099,666</b>	<b>30,049,795</b>

DAVIS-BACON ACT (PREVAILING WAGE)

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Atchison	0	0	0	0	0
Audrain	350	350	0	0	700
Bates	75,000	75,000	0	0	150,000
Benton	0	0	0	12,000	12,000
Buchanan	2,000	3,000	0	0	5,000
Callaway	312,693	396,000	259,340	181,500	1,149,533
Carroll	200,000	200,000	35,000	35,000	470,000
Cass	0	83,500	100,000	75,000	258,500
Cedar	40,000	40,000	0	0	80,000
Christian	0	20,000	0	0	20,000
Cooper	0	0	200,000	225,000	425,000
Dallas	41,000	6,000	45,000	20,000	112,000
Daviess	7,500	25,000	1,503,805	500,000	2,036,305

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Dekalb	0	0	10,000	10,000	20,000
Douglas	500	2,700	0	0	3,200
Gasconade	0	25,000	0	0	25,000
Gasconade	130,000	130,000	50,000	50,000	360,000
Grundy	27,400	21,300	33,400	59,750	141,850
Henry	20,000	10,000	1,000	1,000	32,000
Hickory	175,000	0	25,000	0	200,000
Iron	0	0	12,000	12,000	24,000
Jefferson	0	0	1,000	0	1,000
Laclede	0	0	325,000	125,000	450,000
Linn	1,450	0	0	0	1,450
Livingston	10,000	10,000	0	0	20,000
McDonald	0	0	106,670	10,000	116,670
Macon	40,000	20,000	0	0	60,000
Marion	77,000	77,000	100,000	100,000	354,000
Miller	0	2,200	0	0	2,200
Mississippi	20,000	50,000	100,200	100,200	270,400
Monroe	25,000	25,000	5,000	5,000	60,000
Newton	0	0	50,000	20,000	70,000
Pettis	0	4,650	0	0	4,650
Saline	120,000	1,100,000	0	0	1,220,000
St. Louis Co.	46,391	48,711	480,000	524,000	1,099,102
Taney	75,000	60,000	20,200	1,000,000	1,155,200
Vernon	38,696	0	82,011	0	120,707
Wayne	1,000	2,000	0	0	3,000
Webster	100,000	0	0	0	100,000
<b>Totals</b>	<b>1,585,980</b>	<b>2,437,411</b>	<b>3,544,626</b>	<b>3,065,450</b>	<b>10,633,467</b>

NATIONAL VOTER REGISTRATION ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
DeSoto	1,100	1,100	1,100	1,100	4,400
Independence	0	0	500	500	1,000
Kansas City	441	0	0	0	441
Lake St. Louis	0	0	100	100	200
Rolla	1,000	1,000	600	700	3,300
St. Louis	0	0	0	0	0
Town & Country	0	0	2,000	2,000	4,000
<b>Totals</b>	<b>2,541</b>	<b>2,100</b>	<b>4,300</b>	<b>4,400</b>	<b>13,341</b>

NATIONAL VOTER REGISTRATION ACT

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Andrew	0	0	5,300	5,500	10,800
Atchison	3,000	4,000	4,500	4,500	16,000
Audrain	700	700	3,000	1,500	5,900
Barry	6,300	6,600	0	0	12,900
Bates	7,000	7,500	0	0	14,500
Benton	0	0	7,500	3,000	10,500
Bollinger	2,100	2,000	0	0	4,100
Boone	0	0	29,827	18,526	48,353
Buchanan	2,000	15,000	0	0	17,000
Butler	12,000	12,000	25,000	25,000	74,000
Caldwell	735	750	552	750	2,787
Cape Girardeau	2,500	0	0	0	2,500
Carroll	10,000	12,000	15,000	7,500	44,500
Carter	0	500	2,700	2,700	5,900
Cass	5,000	20,000	20,000	20,000	65,000

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Cedar	13,000	13,000	0	0	26,000
Chariton	2,819	4,300	3,536	3,300	13,955
Christain	0	10,000	0	0	10,000
Clark	0	0	2,500	0	2,500
Cole	0	0	400	450	850
Cooper	0	0	12,413	19,830	32,243
Crawford	0	0	8,900	10,000	18,900
Dallas	10,000	11,000	15,505	6,650	43,155
Daviess	8,500	5,250	1,000	1,000	15,750
Dekalb	2,000	2,000	2,000	2,000	8,000
Dent	900	900	5,000	5,600	12,400
Douglas	500	11,100	12,500	15,000	39,100
Dunklin	1,989	3,000	5,000	5,000	14,989
Franklin	1,935	2,691	20,100	22,000	46,726
Gasconade	1,000	1,000	10,000	10,000	22,000
Grundy	5,000	5,000	8,000	7,500	25,500
Harrison	180	1,500	200	200	2,080
Henry	7,000	5,000	3,500	40,000	55,500
Hickory	1,500	6,000	6,000	6,500	20,000
Howard	750	1,000	1,500	1,700	4,950
Iron	0	8,000	12,000	12,000	32,000
Jefferson	0	0	151,461	170,747	322,208
Knox	1,300	1,400	1,000	1,500	5,200
Laclede	0	0	43,000	75,000	118,000
Lawrence	10,624	6,025	0	0	16,649
Lewis	0	0	5,188	5,700	10,888
Lincoln	20,000	15,000	0	0	35,000
Linn	1,200	5,000	4,000	5,500	15,700



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Livingston	3,000	3,000	0	0	6,000
McDonald	0	0	3,000	3,000	6,000
Macon	550	1,450	0	0	2,000
Maries	0	0	45,000	41,000	86,000
Marion	6,500	6,500	6,500	6,500	26,000
Miller	0	15,000	0	0	15,000
Mississippi	8,500	20,500	16,000	16,000	61,000
Moniteau	13,300	13,300	16,500	18,000	61,100
Monroe	500	1,000	4,000	4,000	9,500
Newton	0	10,000	25,000	15,000	50,000
Nodaway	5,000	6,500	0	0	11,500
Ozark	0	0	19,000	19,000	38,000
Pettis	1,739	141	24,403	0	26,283
Phelps	0	0	26,859	28,595	55,454
Pike	3,200	396	5,000	6,000	14,596
Platte	66,616	47,396	0	0	114,012
Polk	30,000	30,000	32,000	34,000	126,000
Pulaski	0	28,041	20,000	30,000	78,041
Randolph	13,000	12,900	13,000	12,500	51,400
Ray	0	0	5,000	4,000	9,000
Ripley	5,000	5,000	5,000	5,000	20,000
Saline	1,000	1,000	0	0	2,000
Schuyler	0	1,000	1,700	2,400	5,100
Scotland	50	50	50	50	200
Shelby	1,450	1,090	2,124	2,000	6,664
St. Louis County	6,030	7,000	8,000	8,500	29,530
St. Clair	600	500	8,600	8,600	18,300
St. Francois	7,500	15,000	1,000	1,000	24,500

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Ste. Genevieve	2,000	2,000	0	0	4,000
Taney	10,789	11,500	22,500	13,000	57,789
Texas	5,835	839	5,000	5,000	16,674
Vernon	3,700	3,900	2,000	2,000	11,600
Webster	6,000	6,000	5,500	5,000	22,500
Worth	0	0	100	0	100
Wright	20,000	20,000	10,000	10,000	60,000
<b>Totals</b>	<b>363,391</b>	<b>470,219</b>	<b>780,918</b>	<b>816,298</b>	<b>2,430,826</b>

FEDERAL UNEMPLOYMENT TAX ACT

Cities	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Arnold	5,000	5,000	0	0	10,000
Cape Girardeau	16,981	18,521	12,500	13,250	61,252
Chillicothe	4,500	4,500	0	0	9,000
Columbia	79,305	91,994	106,713	88,000	366,012
Crestwood	200	1,600	0	0	1,800
Creve Coeur	0	0	1,850	2,050	3,900
DeSoto	3,200	3,250	3,750	3,750	13,950
Fulton	1,600	2,500	0	0	4,100
Independence	0	0	1,000	1,000	2,000
Kansas City	18,500	59,000	241,488	336,000	654,988
Ladue	0	0	500	500	1,000
Lake St. Louis	0	0	500	500	1,000
Lee's Summit	4,000	4,000	9,900	10,400	28,300
Maryland Heights	0	0	2,278	3,000	5,278
Mexico	0	0	1,300	1,300	2,600
Neosho	0	0	2,000	2,500	4,500
Nevada	25,000	25,000	25,000	25,000	100,000

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Republic	0	0	3,200	0	3,200
Rolla	5,500	6,000	18,400	21,500	51,400
Sedalia	3,000	3,000	6,000	6,000	18,000
Springfield	2,937	2,869	2,600	2,650	11,056
<b>Totals</b>	<b>169,723</b>	<b>227,234</b>	<b>438,979</b>	<b>517,400</b>	<b>1,353,336</b>

FEDERAL UNEMPLOYMENT TAX ACT

Counties	FY 1996	FY 1997	FY 1998	FY 1999 (projected)	Totals
Andrew	0	0	2,000	2,200	4,200
Benton	0	0	10,000	10,000	20,000
Bollinger	6,345	5,083	0	0	11,428
Boone	0	0	8,300	8,300	16,600
Cape Girardeau	0	0	5,000	5,000	10,000
Carroll	0	0	6,000	6,000	12,000
Cooper	0	0	1,360	1,900	3,260
Daviess	0	100	1,000	1,000	2,100
Dekalb	5,000	5,000	5,000	5,000	20,000
Gasconade	0	0	5,000	5,000	10,000
Lewis	0	0	300	300	600
Macon	0	600	0	0	600
Miller	300	300	0	0	600
Mississippi	0	0	250	250	500
Morgan	0	0	9,268	9,500	18,768
Polk	0	0	5,810	7,500	13,310
St. Francois	0	2,500	0	0	2,500
Wright	10,000	2,500	0	0	12,500
<b>Totals</b>	<b>21,645</b>	<b>16,083</b>	<b>59,288</b>	<b>61,950</b>	<b>158,966</b>

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## **Legislation Enacted in 1998 by the 89<sup>th</sup> General Assembly Second Regular Session to Bring the State of Missouri into Compliance With Federal Laws and Regulations.**

### **CCS for SCS for HS for HCS for HB 1161:**

States may annually use up to 10% of the DWSRF for public water systems supervision programs, to administer or provide technical assistance through source water protection programs, to develop and implement a TMF capacity strategy and for operator certification program. The state must match such expenditures with at least an equal amount of state funds, at least half of which must be in addition to the amount the state expended in FFY 93.

The Department of Natural Resources (DNR) assumes failure of the state to implement an adequate Technical, Management and Financial (TMF) capacity strategy and an adequate operator certification program will result in a loss of 40% of the Drinking Water State Revolving Fund capitalization grant. DNR plans to implement both of these programs in accordance with federal requirements.

This proposal would satisfy requirements of the Safe Drinking Water Act.

### **HB 1822 and HCS for SB 674:**

These bills make several changes to the child placement and adoption laws which place Missouri in compliance with the Adoption and Safe Families Act of 1997. Both bills provide the following:

- (1) Gives the Division of Family Services (DFS) discretion as to whether reasonable efforts need to be made toward reunifying a child with his or her family when a court has determined that:
  - (a) the parent has severely abused the child;
  - (b) the parent has committed or conspired to commit certain crimes against another child of the parent; or
  - (c) the parent's parental rights to a sibling have been involuntarily terminated;
- (2) Requires that a permanency hearing be held within 30 days of a court's determination that reasonable efforts need no longer be made toward reunifying a child with his or her family;
- (3) Requires the DFS to file or join a petition to terminate parental rights when:
  - (a) a child has been in foster care for 15 of the last 22 months;
  - (b) a court determines that a child is an abandoned infant; or
  - (c) a court determines that the parent has committed or conspired to commit certain crimes against another child of the parent;

- (4) Gives the division discretion whether or not to file a parental rights termination petition when grounds for termination exist but:
  - (a) the child is living with a relative;
  - (b) it would not be in the child's best interest; or
  - (c) the child's family has not been provided statutory services;
- (5) Allows a court to terminate parental rights upon a petition filed by the division or adoptive parents when termination is in the best interest of the child and grounds exist for such termination;
- (6) Requires foster and pre-adoptive parents and relatives providing care to a child be given notice of and an opportunity to be heard in any hearing held with respect to the child;
- (7) Requires that an adoption petition not be dismissed or denied on the basis of the petitioner's residence or domicile; and
- (8) Prohibits the denial or delay of an adoption by a court or child placement agency when an approved family is available, regardless of the approved family's residence or domicile.

**HCS for SCS for SB 922:**

With regard to Section 288.034 RSMo, under current employment security law, services performed by persons in the delivery or distribution of newspapers or shopping news, including delivery or distribution to any point for subsequent delivery or distribution, are excluded from the definition of "employment." This proposal narrows this exclusion to delivery or distribution services performed by persons under 18 years of age, and removes from the exclusion delivery or distribution to any point for subsequent delivery or distribution.

With regard to proposed changes in Section 288.034 RSMo, officials from the Department of Labor and Industrial Relations (DOL) stated that failure to pass this proposal would result in substantial economic loss to contributing employers and a conformity issue with the Federal Unemployment Tax Act (FUTA). If Missouri's Employment Security Law is out of conformity with Federal law, there could be a loss of certification for FUTA and a loss in federal unemployment tax credits for all contributing employers. The estimated amount of lost FUTA credits to Missouri employers could be more than \$700 million annually.

According to the position taken by the United State Department of Labor, Missouri statutes currently do not conform with federal law. Under the Federal Unemployment Tax Act (FUTA), services performed by an individual under the age of 18 in the delivery or distribution of newspapers or shopping news, not including delivery or distribution to any point for subsequent delivery or distribution, are exempt. Missouri statutes incorrectly exclude the services of all individuals under these circumstances and not just those under the

age of 18 and incorrectly includes delivery or distribution to any point.

If this proposal is not enacted, questions of conformity and compliance would be presented under Section 3306 (c) (15) (a), FUTA.

This legislation puts Missouri law into compliance with the Federal Unemployment Tax Act (FUTA).

**HCS for SB 786:**

This bill makes Missouri's Human Rights Act equivalent to the federal Fair Housing Law which prevents the state of Missouri from losing its contract with the Department of Housing and Urban Development, thereby avoiding a loss of federal revenues.